# What's Wrong With Yucca Mountain

Robert Halstead Nevada Agency for Nuclear Projects Sierra Nevada Forum October 10, 2017 Carson City, Nevada

Documentation at http://www.state.nv.us/nucwaste/

# What Should Be Done With Nuclear Waste?

- Walk away from Yucca Mountain
- Restructure nuclear waste program as recommended by BRC (2012)\*
- Implement BRC recommendations about generic repository performance standards and repository consent-based siting
- Address stakeholder concerns about at-reactor storage
- Implement NAS (2006)\*\* and BRC transportation recommendations
- Implement BRC recommendations about consolidated interim storage

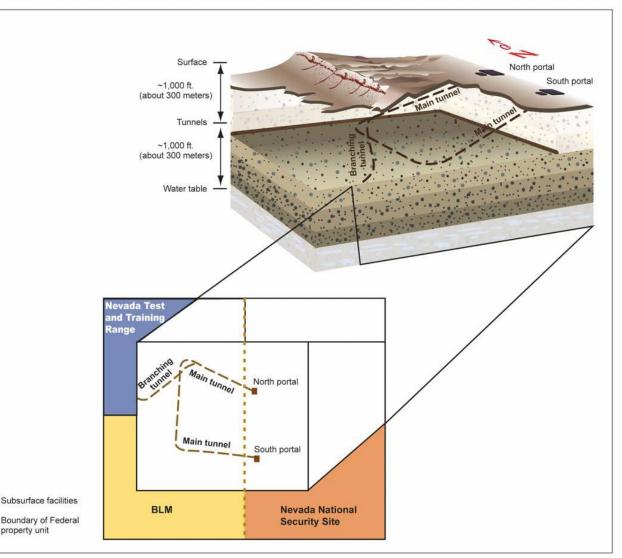
\*Available on-line at: <u>https://energy.gov/ne/downloads/blue-ribbon-commission-americas-nuclear-future-report-secretary-energy</u>

\*\* Free download available at: <u>https://www.nap.edu/read/11538/chapter/1</u>

# What Exists Today at Yucca Mountain

Only 5-Mile Exploratory Tunnel that cannot be used for storage or disposal

- No waste disposal tunnels (Over 40 miles needed)
- No waste handling facilities
- No state water permit
- No construction authorization
- No railroad
- Expired BLM land withdrawal

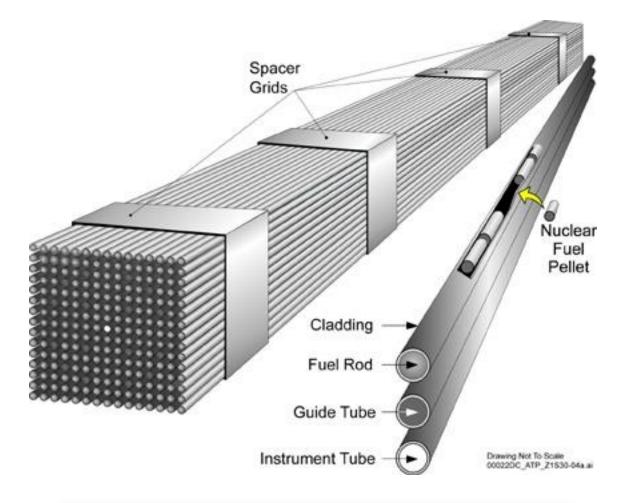


# Nevada Opposition to Yucca Mountain

- Governor Brian Sandoval
- Commission on Nuclear Projects
- Attorney General Adam Paul Laxalt
- Secretary of State Barbara Cegavske
- Congressional Delegation
- Mayor of Las Vegas, Las Vegas City Council, Clark County Commission
- Majority and Minority Leaders of the Legislature
- AJR 10 Resolution of Opposition: Assembly 32-6-4; Senate 19-2
- Nevada Opinion Polls (2010, 2017): Oppose 58%; Favor 33%

# Nuclear Fuel Assembly

(Commercial spent fuel would be 90% of 70,000 MTHM repository limit)



#### Spent Fuel Radiological Hazards Decline Over Decades

Age (years)	Activity (curies/assembly)	Surface Dose Rate (rem/hr)	Lethal Exposure (time to 450 rem)
1	2,500,000	234,000	7 seconds
5	600,000	46,800	35 seconds
10	400,000	23,400	70 seconds
50	100,000	8,640	188 seconds
100	50,000	2,150	750 seconds

Source: Waste Confidence Rulemaking, DOE/NE-0007 (April 15, 1980) Table II-4, p. II-56; NRC Glossary, http://www.nrc.gov/reading-rm/basic-ref/glossary/lethal-dose-ld.html

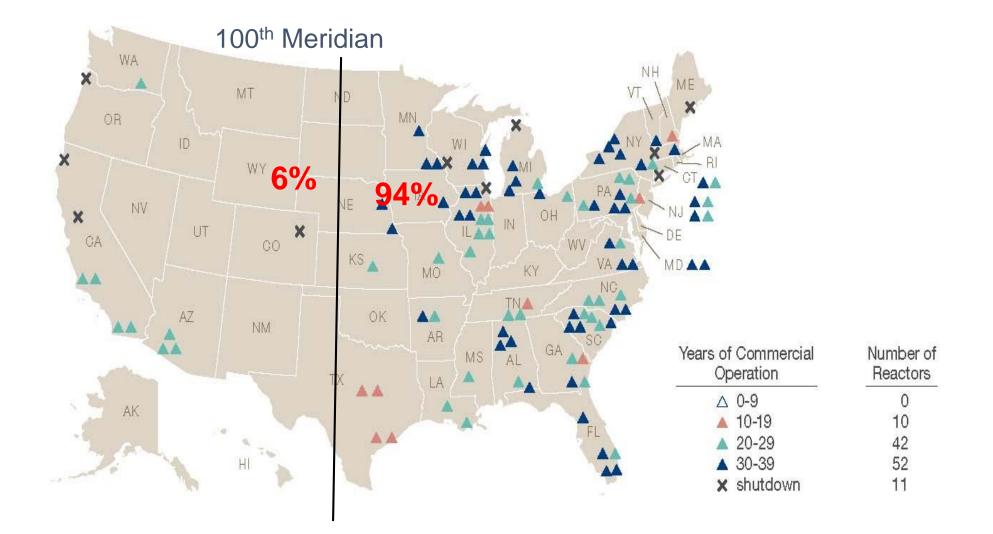
Spent Fuel Removed from Reactors and Stored On-site is Highly Radioactive and Thermally Hot

Pool storage at reactors usually needed for 5-10 years, regulated by NRC



Dry Cask storage at reactors has been approved by NRC for up to 160 years

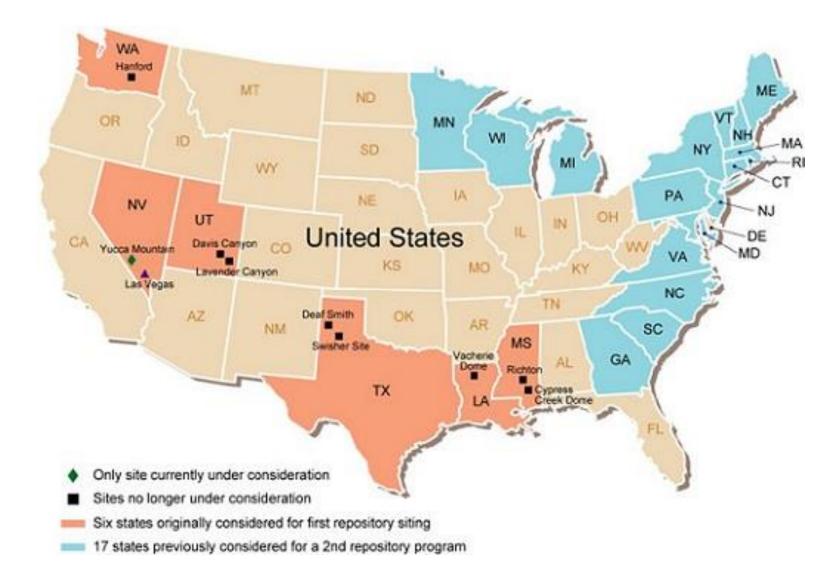




SNF in Storage: East-West Distribution (2012)

# Repository Sites Considered 1982 NWPA

All Except Nevada Eliminated by 1987 NWPA Amendments



# Nuclear Waste Policy Amendments Act, 1987

- NWPAA enacted Dec. 22, 1987 (100<sup>th</sup> Congress, first session, last day) made Yucca Mountain sole candidate site for first repository
- Five states that "got off the hook" for first repository were represented by powerful congressional leaders (LA: Sen. J. Bennett Johnston (1972), Chairman, Energy and Natural Resources Committee; MS: Sen. Speaker Protemp John Stennis (1947) & House Minority Whip Trent Lott (1972);TX: Sen. Lloyd Bentsen (1970), Chairman, Finance, & Speaker of the House Jim Wright (1954);UT: Senior Republican Senators Jake Garn (1974) & Orrin Hatch (1976)WA: House Majority Leader Tom Foley (1964) & Sen. Brock Adams (1986) (former cabinet member)
- Seventeen States Considered for Second Repository led by Wisconsin (Sen. William Proxmire (1957), Chairman, Banking, Housing and Urban Affairs, Rep. Les Aspin (1970), Chairman, Armed ServicesRep. Dave Obey (1969), Appropriations)
- Nevada lacked powerful voice in Congress (Sen. Chic Hecht elected 1982, replaced fourterm incumbent Howard Cannon; Sen. Reid elected 1986, replaced two-term incumbent Paul Laxalt; Rep. Barbara Vucanovich elected 1982; Rep. James Bilbray elected 1986)
- Twenty Two Potential Repository States Play the NIMBY Card and Sustain State of Tennessee Veto of DOE Interim Storage Facility (MRS) at Oak Ridge

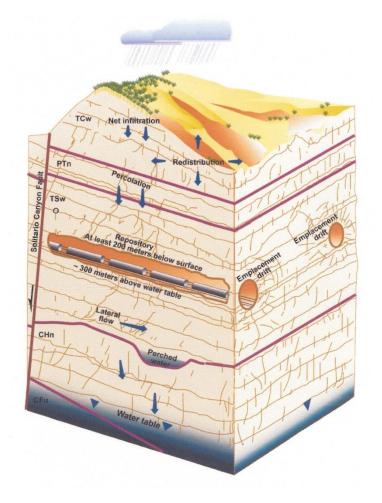
# Yucca Mountain Repository Time Frames

- Transportation, 50 Years or more
- Construction of railroad
- Shipment of 9,495 rail casks (2,800 trains) & 2,650 truck casks
- If No 2<sup>nd</sup> Repository: 21,909 rail casks (about 6,700 trains) & 5,025 truck casks
- Concerns include accidents, sabotage, disruption of shipments by natural events
- Preclosure Operations, 100 Years or more
- $\,\circ\,$  Construction of surface facilities, underground tunnels and drifts
- $\circ$  Emplacement of 11,200 waste packages, and 11,500 drip shields (90 years later)
- $\,\circ\,$  If No 2<sup>nd</sup> Repository: 25,900 waste packages and 26,200 drip shields
- Concerns include human factors, military aircraft crashes into surface facilities, earthquake induced accidents in surface facilities and rock falls in drifts
- Postclosure Performance, One Million Years
- Repository closure, surface restoration, monitoring, and retrieval of waste if necessary
- o Concerns include groundwater contamination, human intrusion, erosion, volcanism

### If Yucca Mountain Licensing Resumes...

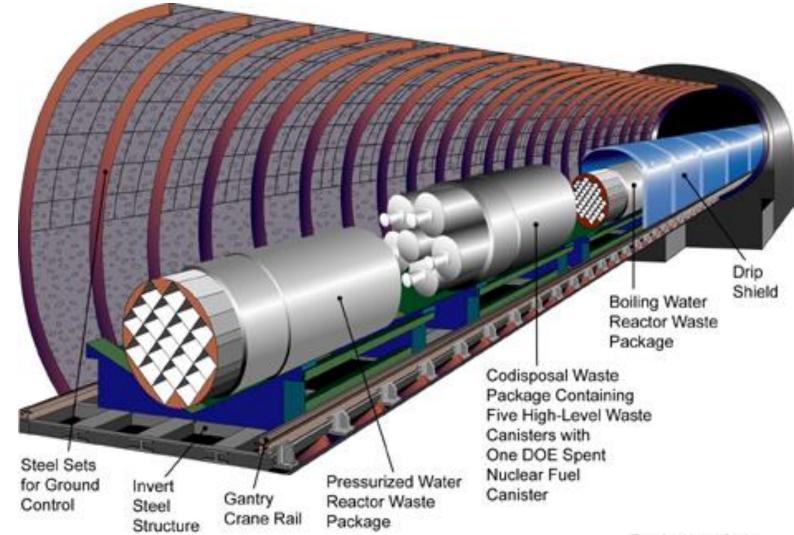
- State of Nevada plans to fully adjudicate 218 admitted contentions in opposition to DOE license application (LA) and submit 30-50 new contentions based on new information and NRC EIS Supplement
- Nevada estimates over 400 hearing days would be needed to adjudicate 250 contentions, plus time for discovery, motions and appeals, so legally mandated proceeding could require 4-5 years, and cost DOE \$1.66 billion, NRC \$330 million, Nevada \$50 million
- Nevada contentions challenge all aspects of DOE LA and EISs Postclosure Safety, Preclosure Safety, NEPA Transportation

#### Contentions Challenge Site Suitability Fractured rock, oxidizing groundwater, above water table

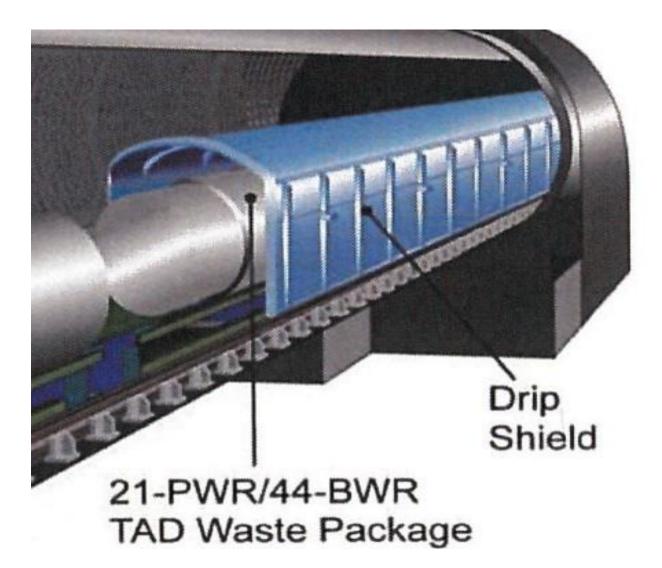


#### **Contentions Challenge Disposal Concept**

Titanium Drip Shields over Each Waste Package



### Drip Shields Installed (as Proposed by DOE)



#### **Contentions Challenge Hot Repository Concept**

Drifts will remain above water boiling point for about 1,000 years

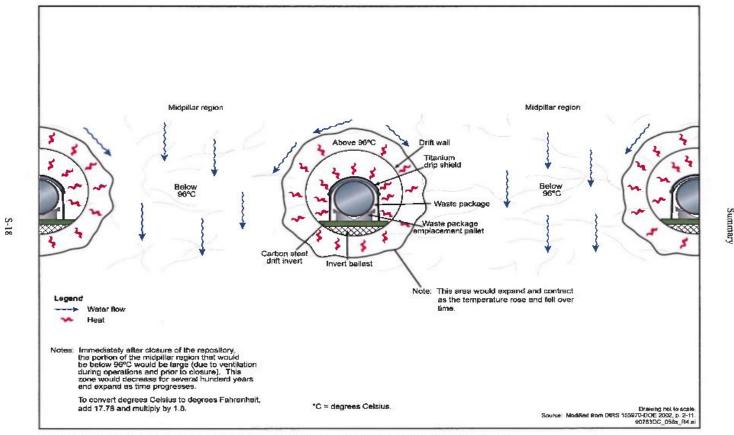


Figure S-8. Management of waste package emplacement using thermal energy density (artist's concept).

#### New Contentions Challenge Groundwater and Native American Cultural Impacts (NRC EIS Supplement NUREG-2184)

Figure 2-5, Groundwater Flow Paths for Contaminants for the Pumping (Yellow) and No Pumping (Fuchsia) Analysis Cases



Death Valley Regional Groundwater Flow System Model Boundary

- NNSS Boundary
- Populated Area
- --- State Boundary
- — County Boundary



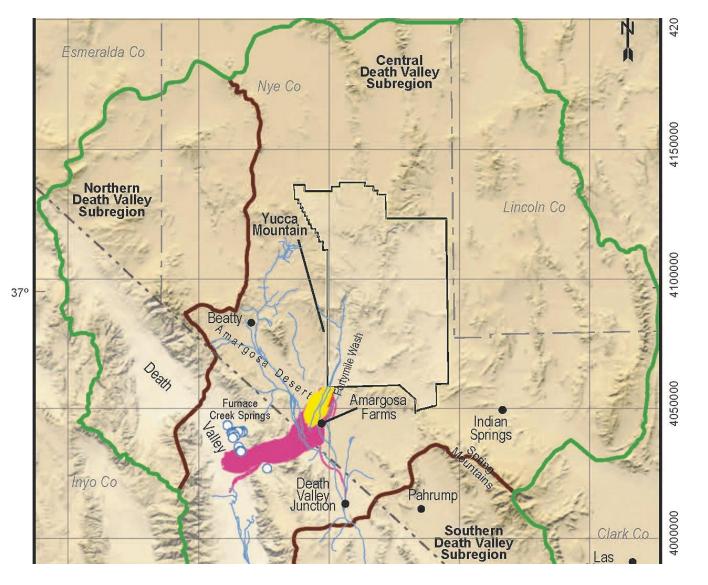
Subregion Boundary



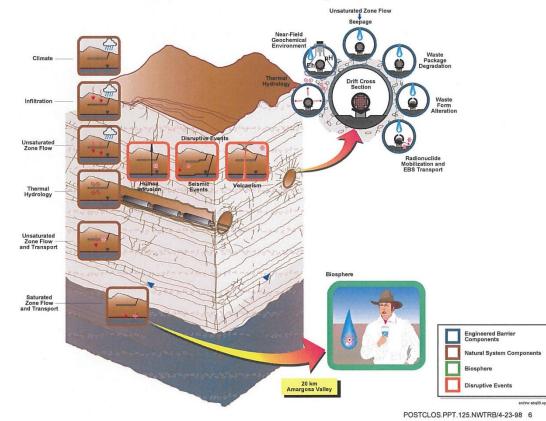
Groundwater Flow Paths for Contaminants for the No-Pumping Analysis Case



- Groundwater Flow Paths for Contaminants for the Pumping Analysis Case
- O Regional Springs







**TSPA Model Components** 

# Yucca Mountain Shipments (New Casks) Compared to Past Shipments

- 43 Times More SNF Shipped Per Year
- 8 38 Times More Casks Per Year
- 5 40 Times More Shipments Per Year
- 443% Increase In Average Rail Miles
- 280% Increase In Average Truck Miles
- Western Route Conditions
- Potential Heavy Haul Trucks and Barges
- Source: Halstead & Dilger, "How Many Did You Say? Historical and Projected Spent Nuclear Fuel Shipments in the United States, 1964-2048," Waste Management'03 Conference, February 25, 2003, Tucson, AZ

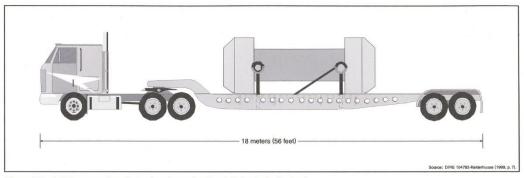


Figure J-3. Artist's conception of a truck cask on a legal-weight tractor-trailer truck.

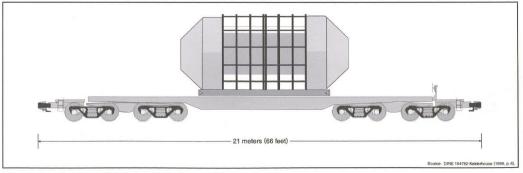


Figure J-4. Artist's conception of a large rail cask on a railcar.



Contentions Challenge Impacts of Transportation Accidents (Long-Duration, High-Temperature Fires)

MacArthur Maze - 2007

Baltimore Rail Tunnel - 2001





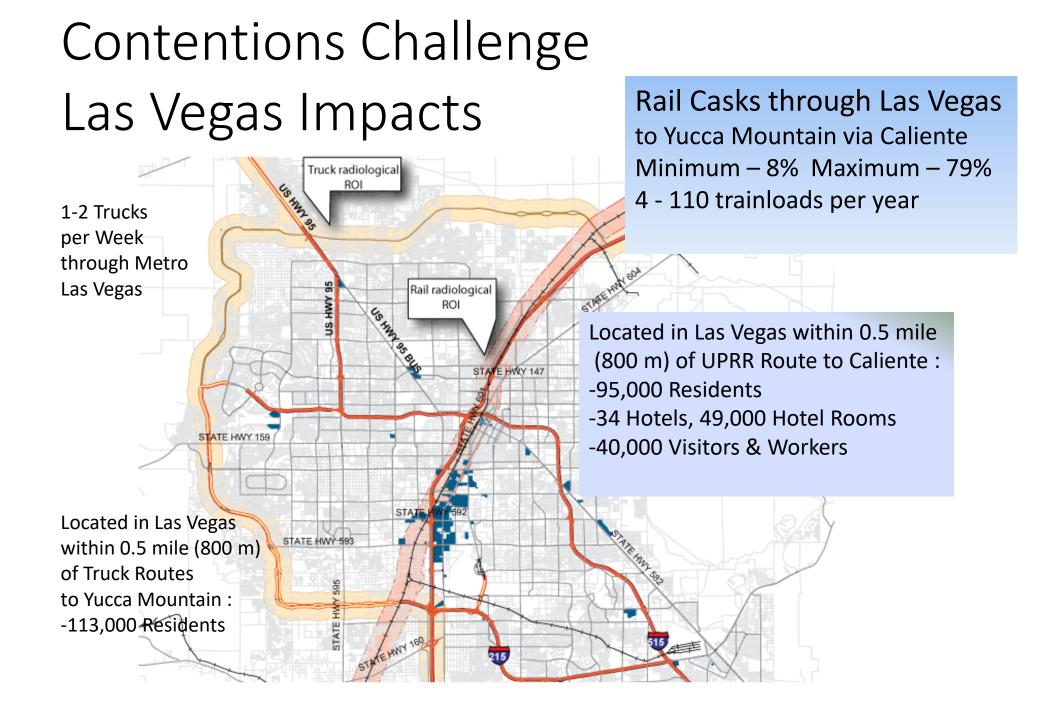
Contentions Challenge Impacts of Transportation Radiological Sabotage (Terrorist Attacks)

Truck Cask Test, 1982



#### Rail Cask Test, 1998







800 meter Region of Influence for Routine Radiation from Rail Shipments

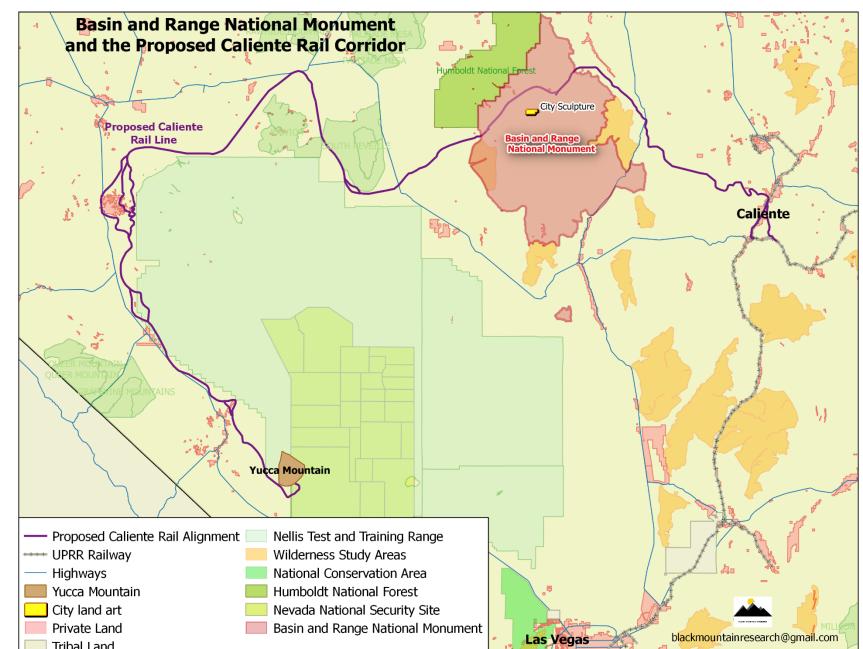
Google Earth

UNION PACIFIC

TRUMP

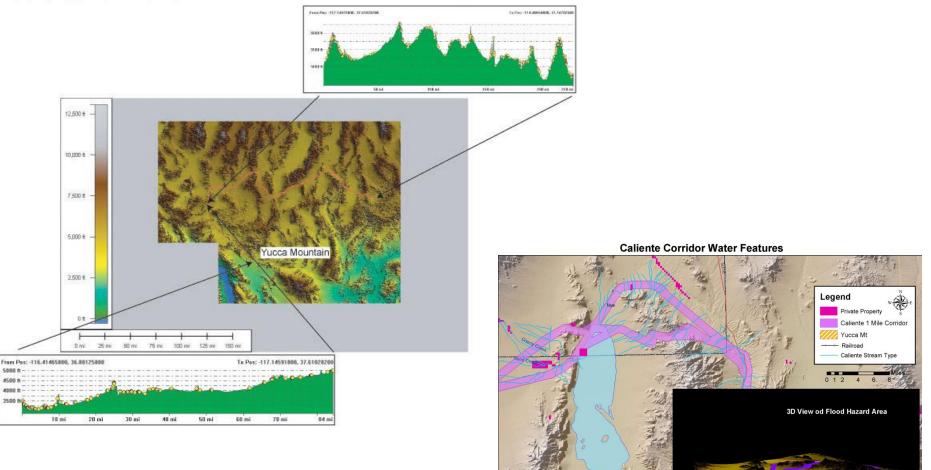
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### **Contentions Challenge Caliente Rail Impacts**

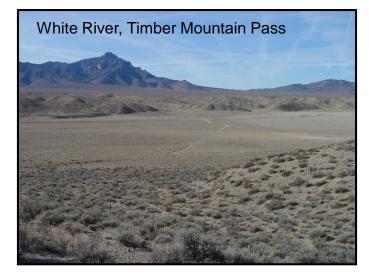


#### **Caliente Corridor Terrain Challenges**

Caliente Rail Profile



#### Caliente Corridor NEPA Issues



Mountains = Cuts, Fills, Grades, Curves



**Bridges & Flood Hazards** 



Land Use Conflicts



**Limited Economic Benefits** 

#### Michael Heizer & "City"



iment to finish what may be the biggest sculpture on earth. By Michael Kimmelman





Caliente Rail Alignment Impacts on Aesthetic Resources Garden Valley Viewshed Around Michael Heizer's "City" Installation

